



MINUTES OF THE 131ST BOARD MEETING

MONDAY 13 August 2018

Cairns Regional Council, Disaster Management Centre, 61-79 Windara Street, WOREE

REPRESENTATIVES:	Cr Bob Manning, Mayor	Cairns Regional Council
	Cr Jack Bawden, Mayor	Carpentaria Shire Council
	Cr John Kremastos, Mayor	Cassowary Coast Regional Council
Deputy Chair	Cr Peter Scott, Mayor	Cook Shire Council
	Cr Trevor Pickering, Mayor	Croydon Shire Council
	Cr Julia Leu, Mayor	Douglas Shire Council
	Cr Warren Devlin, Mayor	Etheridge Shire Council
	Cr Mary Brown, Deputy Mayor	Hinchinbrook Shire Council
	Cr June Pearson, Acting Mayor	Hope Vale Aboriginal Shire Council
Chair	Cr Tom Gilmore, Mayor	Mareeba Shire Council
	Cr Joe Paronella, Mayor	Tablelands Regional Council
	Cr Desmond Tayley, Mayor	Wujal Wujal Aboriginal Shire Council
	Cr Ross Andrews, Mayor	Yarrabah Aboriginal Shire Council

CEO'S:	Mr John Andrejic, CEO	Cairns Regional Council
	Ms Linda Cardew, CEO	Cook Shire Council
	Mr Bill Kerwin, CEO	Croydon Shire Council
	Mr Darryl Crees, Acting CEO	Douglas Shire Council
	Mr Norm Garsden, CEO	Etheridge Shire Council
	Mr Stephen Linnane, CEO	Hope Vale Aboriginal Shire Council
	Mr Peter Franks, CEO	Mareeba Shire Council
	Mr Justin Commons, CEO	Tablelands Regional Council

FNQROC STAFF:	Ms Darlene Irvine	Executive Officer
	Mr Travis Sydes	Natural Asset and Sustainability Coordinator
	Mr Lachlan Rankine	Regional Strategic Infrastructure Coordinator
	Ms Amanda Hancock	Procurement Coordinator
	Ms Linda Richardson	Office & Project Coordinator

OBSERVERS:	Cr Jeff Baines	Cassowary Coast Regional Council
	Mr Bill Davis (Exec Director)	Cassowary Coast Regional Council
	Mr Gavin Hammond	Cassowary Coast Regional Council
	Cr Kim Graynor (Deputy Mayor)	Croydon Shire Council
	Cr Lenore Wyatt	Mareeba Shire Council

APOLOGIES:	Mr James Gott, CEO	Cassowary Coast Regional Council
	Cr Ramon Jayo, Mayor	Hinchinbrook Shire Council
	Mr Dan McKinlay, CEO	Hinchinbrook Shire Council
	Mr Mark Girard	Queensland Treasury Corporation
	Ms Diana Lollato	Queensland Treasury Corporation
	Mr Michael Rowland	Weipa Town Authority
	Ms Eileen Demaal-Hall, CEO	Wujal Wujal Aboriginal Shire Council
	Mr Mike Hayward, CEO	Carpentaria Shire Council
	Ms Janelle Menzies, CEO	Yarrabah Aboriginal Shire Council
	Mr James Stewart, Acting CEO	Hinchinbrook Shire Council

INVITED GUESTS	Mr Bill Cummings	Cummings Economics
	Mr Luke Hannan	LGAQ
	Mr Scott Britton	LGAQ

2543 Chair's Welcome & Acknowledgement of Traditional Owners

The meeting commenced at 10:00am. Chair, Cr Tom Gilmore, Mayor Mareeba Shire Council welcomed everyone to the meeting, including a welcome to Bill Davis, Executive Director CCRC and Linda Richardson, new Office and Project Coordinator, FNQROC.

Cr Gilmore acknowledged the Traditional Owners of the land on which we meet today and paid respects to Elders past, present and emerging.

2544 Apologies and welcome to guests

As noted.

2545 Presentation – Mr Bill Cummings, Cummings Economics

The Chair introduced Mr Bill Cummings, Cummings Economics to provide a presentation on the NDRRA Funding Economic and Social Impact for the FNQROC Region.

Key points of the presentation:

- Report Analysis split into two zones (Core and Remote) across 13 Councils
- Funding applied for council returns across 7 years 2010-2016, detailing total Funding \$'s / Per SQ KM / per Capita.
- Analysis Results relating to:
 - Infrastructure affected (mainly roads and stream crossings)
 - Traffic flows (2014-15 estimated vehicle km's million)
 - Estimated replacement cost 2014-15 (noting a 4% pa investment in keeping roads operational)
 - Construction activity providing estimated 800 jobs pa (noted typo in presentation)
 - Operational impacts (Economic Efficiency and Impact) with 4 levels of impact including (a) Direct economic efficiency effects, (b) Direct impacts on economic activity in vulnerable industries, (c) "Flow on" impacts in rural towns and (d) Catalytic effects on activity.
 - Vulnerable industries within remote zones impact primarily on agriculture, with some impact on mining and tourism. Vulnerable industries within core zones impact primarily on agriculture, with some impact on tourism.
 - Brief of vulnerable groups including indigenous (low employment/incomes/vehicle ownership), Business owners (vulnerability around loss of income), Rural Workers (vulnerability to employment and income).
 - Ability for LG to meet costs (Gross rates per LGA road km).

ACTION: A copy of the presentation will be distributed with the minutes.

2546 Presentation – Cr John Kremastos, Mayor Cassowary Coast Regional Council re Drought Appeal

The Chair introduced Cr John Kremastos, Mayor CCRC to provide a brief presentation on a FNQROC Drought Appeal proposal.

Key points of the presentation:

- In light of the recent donation made by Premier Palaszczuk to the Queensland Drought Appeal, Cr Kremastos proposed that the board give consideration to a FNQROC led initiative to assist those affected by the drought.
- The proposal centred on a FNQROC Music Festival concept, to be held as a combined event hosted by all 13 councils in one central location. Incorporate a big name act, supported by local acts. Proposed date in November 2018.

- Cost consideration to viability would include entertainment, transportation, logistics of equipment, toilets, etc. with NETT proceeds donated to the appeal.
- Noted that accommodation supply could be an issue, however an alternative option could be to camp out at the Showgrounds.
- Invitation can be extended to LGAQ and service clubs across the region to participate.
- A FNQROC hosted event would also provide a platform to change the landscape/outlook of the perception of Local Government within communities.
- Canvassing the idea today with the FNQROC Board to consider viability.

The Chair invited comments from the floor:

- Noted TRC recently raised approx. \$80k across 3 events utilising local entertainment (keeping costs associated with big acts to a minimum). Extended support in relation to music industry contacts if required.
- Consideration to time of year with regards to logistical/attendee risks around inclement weather. Need strong lead in time to coordinate large events.
- Noted that this initiative could provide a platform to highlight the flow-on impact of drought to vulnerable small businesses within communities.
- Careful consideration to ensure viability, need an initiative which provides the best way to raise money, without incurring significant costs per council.
- Noted charitable events are often supported by in-kind support, keeping cost outlays low, with council efforts focussed on promotion.
- Consider linkages to LGAQ Better Councils, Better Communities program re added promotion/publicity campaign.
- Suggested as an alternative to one singular event, councils could consider hosting individual events locally but held on the same weekend across the region branded as a FNQROC Collective Fundraiser, feeding donations into one FNQROC pool.
- Suggested a per council contribution to one central organisation/charity (ie QCWA) could provide a platform to raise funds with minimal effort, but still provide a platform for FNQROC promotion / branding re LG perception.
- Suggested putting out a ROC challenge, although noted that many ROC's are under resourced.

In terms of principle, the concept to develop a FNQROC Drought Appeal combined initiative was supported by councils (subject to final individual council support) and the next step would be to focus on how, when and what we are going to do?

Cr Kremastos offered to take the lead on the concept, with Cr Paronella offering to contribute to the initial investigations re viability of options.

RESOLUTION: *The FNQROC Board resolved for each Council to table Drought Appeal concepts to councillors at their next individual meetings, to gauge feedback to support either (a) combined fundraiser music festival, (b) individual events on a singular weekend, or (c) straight donation to agreed charity/organisation.*

ACTION: ADD to next FNQROC Board Agenda re outcomes of feedback.

2547 Confirmation of Minutes

MOVED: Cr Peter Scott

SECOND: Cr Julia Leu

That the minutes of the 130th FNQROC Board Meeting held on 18 June 2018 be confirmed.

CARRIED

BUSINESS ARISING OUT OF MINUTES

2548 Minute 2526 & 2513 –All Councils to review the briefing note on the proposed GBR position to be considered at the next FNQROC Board Meeting on 13 August 2018.

See Agenda Item 9.1 for further discussions.

2549 Minute 2527 – Mr Sydes to follow up with Biosecurity Queensland regarding the ability of Local Government Biosecurity Plans to be able to stipulate the obligations of state government agencies

In Progress / Awaiting Biosecurity Qld written update re policy.

ACTION: Mr Sydes to circulate Biosecurity Qld written update re policy to with board once received, or provide further update at next board meeting.

2550 Minute 2529 – All Councils to consider what briefs they would like to provide for the delegation (Cr Gilmore, Cr Scott and Cr Manning) to Brisbane in July.

See Agenda Item 6.2.1 re Advocacy Update.

2551 Minute 2542 – Ms Irvine to obtain further information re the TRC Boiled Water Notices and investigate further.

Ms Irvine provided an update, noting that a Water Alliance meeting was held on Friday 10th August and Brad Milligan, Manager for Environmental Health, Tropical Public Health Services spoke to this item, noting starting to make a resolution regarding interpretation and implementation towards health based targets.

2552 INVITED GUEST: MR MICHAEL HEALY MP, MEMBER FOR CAIRNS

Noted a late apology received from Mr Michael Healy MP, Member for Cairns. A 1:1 advocacy meeting has been scheduled to provide a briefing on FNQROC priorities for Monday 27th August.

ADVOCACY

2553 Advocacy update from member Councils

- Nil noted

2554 Advocacy update from FNQROC

Post FNQROC Brisbane Delegation (24-27 July 2018) Advocacy Summary Report tabled

- Noted very positive response so far and a good way to move forward with advocacy.
- Noted that the role and priorities of FNQROC are becoming known at a State level.
- Noted that all current Policy Briefs are available for viewing and will be circulated for review. Request for all councils to provide early advice of any alternative priorities and/or policies that need to be raised. Time sensitivity to the development of new Briefing Notes and providing adequate time for delegation members to fully understand specific issues.
- Request to confirm participation ASAP to assist with travel planning

Pre FNQROC Canberra Delegation (17-20 Sept 2018) DRAFT Meeting Schedule / EOIs re Briefing Topics

- Delegation will be split into groups based on priority topics/themes, with every effort extended should a particular Minister wish to be met with.
- Requested early notification of participation and specific travel requirements to assist with logistics.
- Cr Gilmore noted that he will be travelling to Canberra this week and meeting with the Deputy Prime Minister and Anthony Albanese MP, Shadow Minister for Infrastructure, Transport, Cities and Regional Development to provide a brief on the Inland Queensland Roads Action Project (IQ-RAP), incorporating 28 councils.
- Thanked councillors for patience as we develop advocacy processes.

ACTION: All councils to confirm early participation re Canberra Delegation (17-20 September 2018) and Brisbane Delegation (15-19 October 2018) to assist with travel planning.

ACTION: All councils to review current Policy Briefs and provide early advice in relation to any additional priorities/policies that need to be included at either a State or Federal level.

STRATEGIC OPERATIONAL PLAN

2555 Animal Management and Wildlife Stewardship Policy Framework - Discussion Paper No. 24 re Outcomes of council consultation workshops

Mr Sydes tabled a Discussion Paper and provided a brief presentation regarding the outcomes of council consultation workshops around the Animal management and Wildlife Stewardship Policy Framework.

Key points of the presentation:

- Domestic Issues: Dogs, cats (nuisance, aggression and wandering)
- Wildlife/Native Issues: Flying Foxes, Crocodiles, Pigs (damage, nuisance and animal welfare)
- Responses via residential primarily

- Survey results re current perspectives/perceptions within councils including the ability to positively influence community behaviour, positively engage in internal communications, have the required skills and tools to deliver positive outcomes, current understanding and commitment to improving outcomes and communities understanding their obligations.
- As a result of the survey the following 5 key recommendations have been identified:
 1. Convening of a regional local laws technical working group;
 2. Convening of a regional customer service AMWS forum and workshop;
 3. FNQROC pursue a 'no surprise' policy agreement with relevant state departments acting in the AMWS space;
 4. The outcomes of the regional Local Laws and Customer Service technical working group/forum/workshop are used to inform the development of a regional project proposal for a coordinated communication/behaviour change strategy.
 5. FNQROC work with Hope Vale, Wujal Wujal and Yarrabah to initiate an animal management forum to address the specific requirements of ASC's, their communities and the AMW program.

MOVED: Cr John Kremastos

SECOND: Cr Joe Paronella

The FNQROC Board endorsed the five recommendations in continuing to progress the Animal Management and Wildlife Stewardship Policy Framework namely:

1. *Convening of a regional local laws technical working group;*
2. *Convening of a regional customer service AMWS forum and workshop;*
3. *FNQROC pursue a 'no surprise' policy agreement with relevant state departments acting in the AMWS space;*
4. *The outcomes of the regional Local Laws and Customer Service technical working group/forum/workshop are used to inform the development of a regional project proposal for a coordinated communication/behaviour change strategy.*
5. *FNQROC work with Hope Vale, Wujal Wujal and Yarrabah to initiate an animal management forum to address the specific requirements of ASC's, their communities and the AMW program.*

CARRIED

2556 FNQ Regional Roads Investment Strategy – Discussion Paper No. 23 re Request for Quotation Specification

Ms Irvine spoke to the discussion Paper re the Update on the development of the FNQ Regional Roads Investment Strategy (RRIS) - Request for Quotation Specification.

- Ms Irvine provided background information to the Board in relation to the endorsement of the recommendation by the FNQ Regional Road & Transport Group *“That a Regional Investment Strategy is developed taking into consideration the FNQ Regional Transport Plan and the adopted FNQROC Strategic Goals”*.

- It was noted that TMR had been part of the development of the RRIS (attending each of the RRTG TC meetings and included in email distributions where the RRIS was discussed) and at no point were concerns raised or identified.
- FNQROC endorsed the RRIS specification at its meeting 18th June. When resolution was sought at the RRTG meeting on the same day, TMR stated that they cannot encumber future Qld Government funding commitments and therefore cannot endorse any advocacy documents used by the RRTG or ROC. It was also noted that TMR had raised concerns regarding which roads should be included in the strategy. FNQROC has asked for clarity from TMR as to which roads they would be happy to include, noting that if both local and state roads regardless of hierarchy are not included it is not an integrated plan.
- TMR only wanted to include Local and State LRRS and did not support an advocacy document or indicative costs.
- It was noted that the RRIS was due to be released in June 2018 and has already be delayed by two (2) months through this process. Concerns raised that TMR delay tactics could impact future funding and opportunity for the region through the federal government.
- To not further stall the project and provide the FNQROC staff with clear direction, three (3) potential scenarios (see Discussion Paper - Section 3: FNQROC Future Steps) based on the outcome of the Road Alliance Board Meeting were tabled to the Board for consideration. It was noted that the FNQROC Executive Officer did not support Potential Outcome option 2b, but it was there for the board to consider.

The Chair invited comments from the floor:

There were a number of topics discussed and as a result all agreed that any advocacy efforts need to be supported by an integrated plan to obtain a hearing and respect for what we are seeking.

MOVED: Cr Peter Scott

SECOND: Cr Warren Devlin

That should the Road Alliance Board meeting to be held Thursday 16 August 2018 not make a decision or not conclude that a RRIS should be an integrated plan covering all road hierarchies, the FNQROC Board endorsed proceeding to call tenders for the development of the FNQ Regional Road Investment Strategy.

CARRIED

DISCUSSION TOPICS

2557 Briefing Note – GBR Positioning

Cr Bob Manning, Mayor Cairns Regional Council spoke to the Briefing Note within the agenda regarding the proposed GBR management going forward.

- It was noted that this is a 'live' document and has evolved since the first tabling (2 months ago).
- Attended a number of meetings with tourism/industry partners and there is no serious plan on the table which gives the confidence that the Government has a grasp on the severity of the problem.
- 2017 Deloitte Access Economics Report valued the GBR at \$56b, generated \$6.5b in revenue for the Queensland Government annually and provided support for 64,000 jobs. How much would you expect to reinvest back into any business annually to maintain operations? Budget currently set at \$53m is too low.
- Need to establish a broader plan for the future.

- Negative impact on tourism for the region with global messaging that the reef is either dying or dead. Concerns that Tourism Australia and Tourism Qld are no longer focussing tourism campaigns on the reef, reinforcing this messaging. Queensland losing market share in tourism.
- State Government receiving collateral damage at present in relation to export reputation and tourism downfall.
- Noted GBRMP grossly underfunded and not competent (potential funding related).
- Concerns about funding extended to a body who will make 'feel good' statements about the reef, but going to have little impact to preserving.
- Critical for the protection of the GBR to determine the best reef management model moving into the future, either GBRMP, WTMA or combined to one body that looks after all World Heritage areas and properly funded.

The Chair invited comments from the floor:

- Douglas Shire asked for an explanation to the reference in the Briefing Note "*Failed leadership and management have left the future of the Reef exposed*". Questioning is this due to a lack of funding or is it a global impact (incl TNQ) due to ignoring global warming? Expressed concerns of the risk to dilute what is happening at WTMA. Whilst there may be difficulties with both WTMA and GBRMP (both important), a move towards a super-body may mean improved outcomes to the reef and landscape. Noted that the Briefing Note didn't answer all the questions and requested more information before proceeding with a recommendation.
- Acknowledge that the GBR is in a bad shape at the moment, but not necessarily the result of bad management, however via natural disasters (two Cat. 5 Cyclones in 2 years).
- Concerns raised re the CRC Proposal stating the "*whole current management system is a problem*" but agree that FNQROC should have a position with an opportunity to factor in how the system currently is (and isn't) working.
- Noted that the Chair of the Foundation Body is in Townsville this week and looking to engage. Asked if CRC had taken up this opportunity (CRC not aware of regional presence).
- Questioned the advocacy role of FNQROC in promoting the fact that the reef is still alive? (Noting that it is primarily the job of the Tourism industry (not councils) to promote). Suggested that FNQROC could advocate to influence on changing the structure and guide how money be spent once funds have been dispersed?
- It was suggested advocating for a body that controls and has power over all other bodies – overarching, ensuring reef protection across entire footprint (using WTMA as an example).
- Cairns Regional Council noted that they will be advocating to government (strongly with opposition), in conjunction with industry bodies. Noting the PM encourages innovation.
- Hope Vale raised concerns and requested a briefing to articulate the long term vision re the management of the reef and wet tropic regions.
- Etheridge Shire noted it is all about protecting the reef – outcomes should be recommendations to Federal / State governments, industry impacts and LG impacts.
- The Chair asked is it in our remit to say what to do and how to do it? Suggested appropriate for FNQROC to enter into the debate with some commentary re long term management and appropriate funding.

ACTION: Ms Irvine to circulate a rewritten GBR Briefing Note taking into consideration discussions today and send out for member councils to review. The briefing note will then be sent with correspondence to Federal and State Governments and included in the briefs for Future delegations.

CORRESPONDENCE

Noted

FNQROC POLICY REVIEW

Nil

FNQROC REPORTS AND MOU

Nil

FINANCIAL STATEMENTS

2558 Profit and Loss and Balance Sheets for EOFY and Financial YTD

MOVED: Cr Peter Scott

SECOND: Cr Trevor Pickering

That the Profit and Loss and Balance Sheet Reports for the EOFY 30 June 2018 be accepted and the Profit & Loss and Balance Sheet Reports for the current financial year be accepted.

CARRIED

ATTENDANCE & MINUTES OF MEETINGS

2559 Meetings Attending by Executive Officer (23 May – 25 July)

Noted

2560 FNQROC Advisory Committee Meeting Minutes (23 May – 25 July)

Noted

2561 Confidential Meeting Minutes (23 May – 25 July)

Noted

Ms Hancock provided a brief on the current Procurement Project focused on the development of a suite of regional procurement documents (12 councils currently working together, Carpentaria is undertaking this project with North West RRTG). Cairns Regional Council acting as the lead and then going out to all councils for review/feedback.

First document suite, Construct Only based on ASO4000, to be released end of July 2018/early August 2018 and series of training sessions (6) to be rolled out across the region. It's important that all councils are engaged in this project, not only does it provide support and consistency between councils; Suppliers/Contractors have also expressed their desire to have consistency in contract documentation across the FNQROC region.

LGAQ POLICY EXECUTIVE UPDATE

A copy of the LGAQ Policy Executive distributed prior to the meeting.

Mr Hannan provided a brief verbal update of the following key items, with other items accepted as noted in the tabled Update.

The Chair invited comments from the floor:

- **Beyond Belcarra:** Cr Scott noted that Nicole, LGAQ Integrity Officer welcomed any queries re Beyond Belcarra. Mr Hannan cautioned that any legal advice should be deferred to the Department. Cr Manning noted concerns around perceived 'developer donations' was making it difficult to host meetings with potential developers in the region.
- **Waste Update:** Mr Franks raised concerns relating LGAQ's target of 'zero waste to landfill' by 2028, noting major difficulties to reach this target. Cr Gilmore commented that the target was particularly difficult for remote and rural regions. Concerns were raised that this target would put pressures on these councils.
- **Reef Councils MIP:** Cr Manning questioned if the consultation had scientific backing? Mr Hannan advised consultation had been undertaken with councils and GRMPA to determine the best outcomes (no one had been blocked out).
- **Heavy Vehicle Update:** Cr Scott asked that all members be aware of updated and responsibilities relating to the *Chain of Responsibility*. Ms Irvine noted that FNQROC had conducted training over the past 6 months with council staff relating to this matter.

GENERAL BUSINESS

2562 Invitation to the 2019 Asia Pacific Cities Forum (2019APCS) – 7-10 July 2019

Discussions re the opportunity to link the attendance of this forum, with a future scheduled Mayoral Advocacy delegation to be conducted during a sitting week in July 2019.

2563 LGAQ Submissions – For discussion

Not discussed.

2564 Next Meeting: 8TH October 2018 in Karumba commencing @ 10:00am

Noted that logistics re transport/accommodation are underway and will be communicated closer to the date (departing Sunday/returning Tuesday). Need participation numbers to assist with travel planning.

ACTION: All councils to confirm early participation re FNQROC Board Meeting (7-9 October) to assist with travel planning.

Meeting Close: 12:51pm

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Cr Tom Gilmore

Chair

ACTION ITEMS

Minute Number	Action	Responsible Person(s)
2545	A copy of the presentation by Cummings Economics to be distributed with the minutes.	FNQROC Ms Richardson
2546	The FNQROC Board resolved for each Council to table Drought Appeal concepts to councillors/staff at next individual meetings, to gauge feedback to support either (a) combined fundraiser music festival, (b) individual events on a singular weekend, or (c) straight donation to agreed charity/organisation.	ALL COUNCILS
2546	ADD FNQROC Drought Appeal Initiatives to next FNQROC Board Agenda re outcomes of feedback.	FNQROC Ms Richardson
2549	Mr Sydes to circulate Biosecurity Qld written update re policy to with board once received, or provide further update at next board meeting.	FNQROC Mr Sydes
2554	All councils to confirm early participation re Canberra Delegation (17-20 September 2018) and Brisbane Delegation (15-19 October 2018) to assist with travel planning.	ALL COUNCILS
2554	All councils to review current Policy Briefs and provide early advice in relation to any additional priorities/policies that need to be included at either a State or Federal level.	ALL COUNCILS
2557	Ms Irvine to circulate a GBR Briefing Note and proposed drafted letters to Government stating the FNQROC position.	FNQROC Ms Irvine
2564	All councils to confirm early participation re FNQROC Board Meeting (7-9 October) to assist with travel planning.	ALL COUNCILS